

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-05 IO-10 SAJ-01 ORM-01 DHA-02 OMB-01 /079 W

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R 081757Z SEP 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 2697

INFO AMEMBASSY WARSAW

C O N F I D E N T I A L SECTION 01 OF 02 BONN 14623

E.O. 11652: GDS

TAGS: PFOR, GW, PL

SUBJECT: GERMAN-POLISH AGREEMENTS

REF: BONN 12722

1. SUMMARY: GENSCHER PLANS TO VISIT POLAND IN MID-OCTOBER TO SIGN THE AGREEMENTS NEGOTIATED AT HELSINKI. FONOFF SEES NO DIFFERENCES OF INTERPRETATION BETWEEN FRG AND POLAND. WHILE FONOFF EXPECTS SHARP QUESTIONING FROM THE OPPOSITION BEGINNING SEPTEMBER 17, WHEN THE BUNDESTAG RECONVENES, IT HAS "SUBSTANTIAL AND REASONABLE HOPES" THAT THE AGREEMENTS WILL BE APPROVED. END SUMMARY.

2. FONOFF (MENTZINGEN) TOLD EMBOFF SEPTEMBER 8 THAT THE FRG HAD SOUGHT CLARIFICATION FROM POLAND ON TWO POINTS OF THE AGREEMENTS IN LIGHT OF ARTICLES IN THE POLISH PRESS (PRINCIPALLY MALCUZYNSKI'S ARTICLE IN TRIBUNYA LUDU ON AUGUST 19) WRITTEN AFTER HELSINKI. THESE TWO POINTS WERE COMPENSATION FOR VICTIMS OF CONCENTRATION CAMPS AND WHETHER ALL THE EMIGRANTS WOULD BE DESTINED TO THE FRG.

3. COMPENSATION: POLAND HAS TOLD THE FRG THAT IT WILL
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NOT REOPEN THIS QUESTION. THE FRG UNDERSTANDS THAT THE

POLISH GOVERNMENT WILL SHORTLY PASS A LAW INCREASING PENSIONS ALREADY BEING RECEIVED BY FORMER INMATES OF CONCENTRATION CAMPS. PART OF THE LUMP SUM PAYMENT WILL BE USED TO COVER THIS INCREASE. THE REST OF THE PAYMENT WILL BE APPLIED TO PENSION PAYMENTS IN ACCORDANCE WITH THE TERRITORIAL PRINCIPLE AGREED AT HELSINKI (REFTEL, PARA 8 & 9).

4. DESTINATION OF EMIGRANTS: POLAND HAS CONFIRMED THAT ALL EMIGRANTS UNDER THE BILATERAL PROTOCOL WILL BE DESTINED FOR THE FRG.

5. THE FRG BELIEVES THAT MALCUZYNSKI STRAYED FROM THE OFFICIAL LINE IN HIS-19 ARTICLE. THE FONOFF SEES NOTHING SINISTER IN THIS, HOWEVER, AND APPEARS TO BE FAIRLY TOLERANT OF POLISH PRESS TREATMENT OF THE AGREEMENT BECAUSE IT BELIEVES THAT GIEREK FACES SOME DIFFICULTY IN EXPLAINING THE AGREEMENTS TO THE POLISH PEOPLE.

6. THE FONOFF IS PROCEEDING WITH PLANS FOR GENSCHER TO VISIT WARSAW IN MID-OCTOBER TO SIGN THE AGREEMENTS. HOWEVER, NO DEFINITE DATE FOR THE VISIT HAS BEEN ESTABLISHED.

7. THE FONOFF ANTICIPATES SHARP QUESTIONING FROM THE OPPOSITION TO BEGIN NEXT WEEK WHEN THE BUNDESTAG RECONVENES ON SEPTEMBER 17. THE OPPOSITION WILL HAVE A POINT ON WHICH TO ATTACK THE AGREEMENTS IMMEDIATELY BECAUSE A GOVERNMENT SUBSIDY FOR THE 1 BILLION DM FINANCIAL CREDIT IS INCLUDED IN THE SUPPLEMENTAL '75 BUDGET WHICH WAS SUBMITTED TO THE BUNDESTAG ON AUGUST 28. THIS SUBSIDY IS NEEDED TO COVER THE DIFFERENCE BETWEEN THE INTEREST RATE SPECIFIED IN THE AGREEMENT WITH POLAND (2 1/2) AND THE MARKET RATE. IT IS ESTIMATED TO AMOUNT TO A TOTAL OF 950,000,000 DM FOR THE PERIOD OF THE LOAN, OF WHICH THE GOVERNMENT HAS REQUESTED AN APPROPRIATION FOR 1975 OF 3,911,770 DM.

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8. ONLY THE PENSION AGREEMENT MUST BE SUBMITTED TO BOTH THE BUNDESTAG AND BUNDESRAT FOR RATIFICATION. MENTZINGEN SAID HE HAS "REASONABLE AND SUBSTANTIAL HOPES" THAT THE OPPOSITION WILL NOT USE ITS MAJORITY IN THE BUNDESRAT TO BLOCK THE AGREEMENT. IN THIS CONNECTION, CHANCELLOR SCHMIDT PLANS TO MEET EARLY NEXT WEEK WITH CDU CHAIRMAN KOHL. THE CHANCELLOR PLANS TO POINT OUT TO KOHL THAT THE ONLY WAY TO SECURE

EMIGRATION FROM POLAND WAS TO GIVE THE CREDIT AND MAKE
THE LUMP SUM PAYMENT. THEREFORE, HE WILL URGE KOHL TO
BE MODERATE IN HIS ATTACKS ON THE AGREEMENTS AND NOT

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 14623

BLOCK THE LUMP SUM PENSION PAYMENT.

9. MAJOR PARTS OF THE AGREEMENTS WERE PUBLISHED IN DIE
WELT ON SEPTEMBER 6. TEXTS TRANSMITTED SEPTTEL.
MENTZINGEN CONFIRMED THE ACCURACY OF THE DIE WELT
ARTICLE, BUT SAID THAT THE FONOFF WOULD NOT DO SO
PUBLICLY.

10. MENTZINGEN ACKNOWLEDGED THE RUMORS THAT
POLISH AMBASSADOR PIATKOWSKI WILL BE REPLACED BY
MARION DOBROSIELSKI, BUT SAID THAT FONOFF HAS NO
OFFICIAL WORD .

11. COMMENT: THE FRG IS MARCHING AHEAD WITH ITS PLANS
FOR THE GENSCHER VISIT TO WARSAW IN OCTOBER AND
SUBSEQUENT SUBMISSION OF THE PENSION AGREEMENT FOR
RATIFICATION. AT THE SAME TIME THE GOVERNMENT IS
CONCERNED OVER THE UPCOMING PARLIAMENTARY DEBATE AND IS
ATTEMPTING TO SOFTEN IT THROUGH SUCH DEVICES AS THE
UPCOMING SCHMIDT/KOHL MEETING. IN THE FINAL ANALYSIS

THE GOVERNMENT APPEARS TO BELIEVE THAT THE AGREEMENTS
WILL BE APPROVED BECAUSE THERE IS NO OTHER WAY TO
SECURE POLISH CONSENT TO EMIGRATION OF ETHNIC
GERMANS, AND THE OPPOSITION WILL REALIZE THAT.
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